

SCOTTISH POLICE
AUTHORITY

Meeting	Public SPA Public Board Meeting
Date	22 March 2017
Location	Stirling Court Hotel, Stirling
Title of Paper	Proposed Approach to Local Police Plans 2017
Item Number	11
Presented By	DCC Fitzpatrick
Recommendation to Members	For Noting and Approval.
Appendix Attached	Yes

PURPOSE

The purpose of this paper is to provide Members with an update on Police Scotland's proposed approach to Local Police Plans 2017, in line with legislative guidance under the Police and Fire Reform Act 2012.

1. BACKGROUND

- 1.1 Since the inception of Police Scotland, national strategic planning has operated on an annual basis, against the legislative requirement for an Annual Police Plan. In contrast, the legislative basis for Local Police Planning operates on a 3-yearly basis at Local Authority level i.e. requiring 32 Local Police Plans. Planning arrangements below this have been evolving, with a variety of planning arrangements underpinning Local Police Plans across the country, initially centred around 353 Multi Member Ward Plans.
- 1.2 The Local Police Plan approach fits within the wider strategic landscape, and demonstrates the complementary relationship of local and strategic police planning cycles. It also seizes the opportunities afforded by the Community Empowerment Act and helps in the delivery of the Strategic Police Priorities, especially localism, response, inclusion and collaborative working.
- 1.3 The Policing 2026 Programme recognised a strong desire to implement a longer-term approach to strategic planning at the national level, better aligned to local planning arrangements. There is consensus that the current strategic landscape is cluttered and there are a high number of strategies and plans in place across a number of business areas which were not aligned. Under the 2026 Programme, a new and rationalised strategic planning cycle is being developed, addressing both national and local planning requirements, with supporting guidance. This will help deliver the longer term vision and 10 year strategy for policing, which will be reported at a later date.

2. FURTHER DETAIL ON THE REPORT TOPIC

- 2.1 Police Scotland continues to comply with planning requirements under the Police and Fire Reform Act, alongside the additional demands and opportunities for our service through Community Empowerment legislation, seeking to achieve shared outcomes for communities in collaboration with partners.
- 2.2 The Community Empowerment Act 2015 places Police Scotland's commitment to community planning on a statutory footing. Our previous commitment to Single Outcome Agreements continues, with the revised legislation (Part 2) setting an implementation date

of October 2017 on all local authority areas to review local authority area outcomes and revise them under a new title of Local Outcome Improvement Plans (LOIPs). These plans must evidence the following:

- i. Community inclusion in the setting of outcomes;
- ii. Change of approach to “outcomes” not outputs;
- iii. A focus on “reducing inequalities.”

- 2.3 In terms of policing, the Act requires commitment to planning, governance support and resource towards the collaborative achievement of shared outcomes at a local authority level. This has been actively embraced by Divisional Commanders.
- 2.4 Part 2 of the Community Empowerment Act now adds “Locality Plans” as a further layer of planning below LOIPs, working to the same implementation deadline of October 2017. The underpinning aim is to “reduce inequalities” and improve outcomes for those communities currently suffering the poorest outcomes within the local authority area.
- 2.5 This approach provides an opportunity for real cohesion with the organisational direction of travel under 2026 around prevention, protection and communities, capturing the spirit of Localism. Community Planning Partners across local authorities are all working together to identify localities, (defined as either *(a) an electoral ward area, or (b) an area within the area of the local authority with a population which does not exceed 30,000*) and draft the relevant locality plans.
- 2.6 To date, aligning police planning cycles within the wider Community Planning environment has been challenging for a variety of reason including variation in Single Outcome Agreement duration, local authority governance and reporting structures. The “re-set” of the community planning clock has presented an opportunity to streamline this.
- 2.7 Whilst the longer term aspiration would be to merge Local Police Plans into LOIPs, the intention for 2017 is to continue to have Local Police Plans for each local authority area. All will be published between April and October 2017.

2.8 **Appendix A** outlines the current planning timelines across the 13 Local Policing Divisions.

2.9. STRATEGIC LANDSCAPE

2.9.1 A review of the existing strategic products was undertaken and this identified a broad range of operational and corporate strategies and plans across SPA/Police Scotland, relating to strategic planning at national and local level. Within the context of a longer term vision and strategy for policing and a new 3 year planning cycle there is a strong desire to ensure that all strategic products are aligned and linked through a coherent framework.

2.9.2 The revised strategic landscape will provide a framework for the delivery of the following products to underpin the Long-Term Strategy, in the context of a 3 year national planning cycle:

- 3YR Operational & Organisational Strategic Assessment
- SPA Strategic Police Plan (encompassed within Long-Term Strategy)
- 3YR Police Scotland Operational & Organisational Plan (incorporating Annual Police Plan)
- National Performance Framework
- Quarterly Performance Reporting

2.9.3 The mapping of these products has been set within the **Strategic Landscape Diagram at Appendix 'B'** (SPA/Police Scotland Strategic Landscape).

2.10. LOCAL LANDSCAPE

2.10.1 At the inception of Police Scotland, the local planning landscape was as follows:

- 1YR Divisional Strategic Assessment
- 3YR Local Policing Plan
- 353 Multi-member-ward plans (standalone police documents)
- Local Scrutiny Reporting

2.10.2 This approach provided legislative compliance, complemented by more localised planning to document local policing activity.

2.10.3A review of approach was undertaken, with the following development for local planning, to harmonise strategic and local planning cycles:

- 3YR Divisional Strategic Assessment
- 3YR Local Police Plans (aligned to LOIPs)
- Development of "Locality plans" with evaluation of any requirement for further standalone Police Plans
- Reporting to Scrutiny

2.11. PROPOSED APPROACH FOR LOCAL PLANNING

2.11.1 Within the above framework, the Local Policing Development and Support Team have sought to align national and local planning through the implementation of a 3 year divisional strategic assessment to support the three year plans.

2.11.2 In terms of reporting, the ideal scenario would be that Police Scotland, through scrutiny reporting forums, could report both on the Local Police Plan as well as our contribution to community planning (through a Local Police Plan, which is "embedded" into the LOIP). Variation in governance structures and reporting processes across local authorities is a barrier to achieving this simultaneously nationwide at present, although it is a desirable position to work towards. **(See Appendix C).**

2.11.3 In preparation for achieving this, we have seized the opportunity presented by the introduction of LOIPs to streamline consultation and planning for LOIPs and Police Plans. Commander preference was sought on implementation timelines for the police plans which has resulted in an almost 50:50 split across Local Authority areas, choosing either an April or October 2017 date to present plans. This demonstrates a flexibility and responsiveness to local needs; a practice that has been well received across Scotland.

2.11.4 The above approach has been complemented by guidance for divisions to ensure plans:

- Are outcome focussed
- Focus on prevention, collaborative working and the contribution of policing to the wider community planning outcomes, encouraging a more meaningful reporting narrative

than restricting reports to quantitative police management information. Intrinsic to this, is continuing meaningful engagement with communities of place and interest to ensure local needs are identified and assist in designing shared, valued outcomes. This will clearly link to Police Scotland's Performance Framework.

2.12. AREAS FOR DEVELOPMENT FOR LOCAL PLANNING

2.12.1 The future of local planning at the sub local authority level has been evolving in a drive to be more responsive locally, and seeks to align to partners' planning boundaries. Some divisions have moved towards Area Plan level reporting, a change which has reduced the volume of plans to meaningfully defined areas, larger than MMW level, reporting into e.g. Area Committees.

2.12.2 Currently, there is a recognition of the new addition of "locality plans" under Community Empowerment presenting a further opportunity for commanders to plan, deliver and report on outcomes more collaboratively. Until there is greater clarity on their content, requirement for additional standalone police plans is under review, but we will operate on the basis of only producing documents that "add value."

2.12.3 In 2013, Scottish Government led the development of a "Collaborative Statement of Good Scrutiny and Engagement" with Police Scotland, Scottish Fire and Rescue Service, COSLA Improvement Service and SPA. Within this guidance on "good scrutiny", one aspect of good practice was defined as "Scrutiny Committees are fully integrated, without duplication, into community planning structures." All parties are keen to refresh this document in anticipation of the forthcoming elections, to focus the attention of new scrutineers around the progression of work where this has not yet been achieved. A Short Life Working Group has been set up to progress this.

2.13 CONCLUSION

2.13.1 The approach to Local Police Plans has been designed to complement the national approach to planning under the Policing 2026 Programme.

2.13.2 The proposed approach to Local Police Plans, maximises the opportunity to articulate policing delivery on the safety and wellbeing of communities, as well as collaborative contribution towards wider shared outcomes for communities.

3. FINANCIAL IMPLICATIONS

3.1 Whilst there are no financial implications for the creation of Local Police Plans, the streamlining of Local Police Plans within the wider local planning environment will have a positive impact on resourcing.

4. PERSONNEL IMPLICATIONS

4.1 There are no personnel implications associated with this paper.

5. LEGAL IMPLICATIONS

5.1 Regular liaison with Scottish Government has taken place throughout the development of this approach, with agreement Police Scotland are complying with legislative obligations under the Police and Fire Reform Act 2012.

6. REPUTATIONAL IMPLICATIONS

6.1 Closer alignment of Local Police Plans with collaborative LOIPs can only assist in ensuring that the needs of local communities are understood and reflected in the planning and delivery of policing at a local and national level, and that we continue to work productively with partners in delivering better outcomes for the people of Scotland.

7. SOCIAL IMPLICATIONS

7.1 There are no social implications associated with this paper.

8. COMMUNITY IMPACT

8.1 Throughout this process, local stakeholder engagement has been key to approach *to enhance service delivery in line with local shared outcomes*.

9. EQUALITIES IMPLICATIONS

9.1 There are no equality implications associated with this paper.

10. ENVIRONMENT IMPLICATIONS

10.1 There are no equality implications associated with this paper.

RECOMMENDATIONS

Members are requested to:

- i. Note the information contained in this report
- ii. Approve the proposed approach for Local Police Plans 2017.

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Division	Delivery of LPPs	Delivery of LOIPs	Completed Strategic Assessment at Division	Your View Counts Results
A				
Aberdeen	Apr-17	Oct-16	Nov-16	Oct-16
Aberdeenshire	Apr-17	Oct-17	Nov-16	Oct-16
Moray	Apr-17	Oct-17	Nov-16	Oct-16
D				
Dundee	Apr-17	Oct-17	Nov-16	Oct-16
Perth and Kinross	Apr-17	Oct-17	Nov-16	Oct-16
Angus	Apr-17	Oct-17	Nov-16	Oct-16
N				
Highland	Oct-17	Oct-17	Jun-17	Apr-17
Western Isles	Oct-17	Oct-17	Jun-17	Apr-17
Shetland	Oct-17	Oct-17	Jun-17	Apr-17
Orkney	Oct-17	Oct-17	Jun-17	Apr-17
P				
Fife	Oct-17	Oct-17	Jun-17	Apr-17
C				
Stirling	Oct-17	Oct-17	Jun-17	Apr-17
Falkirk	*Oct -17	Nov-16	Nov-16	Oct-16
Clackmannanshire	Oct-17	Oct-17	Jun-17	Apr-17
E				
Edinburgh	Apr-17	Oct-17	Nov-16	Oct-16
J				
East Lothian	Apr-17	Oct-17	Nov-16	Oct-16
West Lothian	Apr-17	In Place	Nov-16	Oct-16
Midlothian	Apr-17	In Place	Nov-16	Oct-16
Scottish Borders	Apr-17	Oct-17	Nov-16	Oct-16
G				
Glasgow	Oct-17	May-17	Jun-17	Apr-17
East Renfrewshire	Oct-17	Oct-17	Jun-17	Apr-17
East Dunbartonshire	Oct-17	Oct-17	Jun-17	Apr-17
Q				
North Lanarkshire	Oct-17	Oct-17	Jun-17	Apr-17
South Lanarkshire	Oct-17	Oct-17	Jun-17	Apr-17
K				
Renfrewshire	Oct-17	Aug-17	Jun-17	Apr-17
Inverclyde	Oct-17	Mar-17	Jun-17	Apr-17
L				
Argyll and Bute	*Oct -17	Dec-16	Nov-16	Oct-16
West Dunbartonshire	Oct-17	Oct-17	Jun-17	Apr-17
U				
East Ayrshire	*Oct -17	Oct-17	Jun-17	Apr-17
North Ayrshire	*Oct -17	Oct-17	Jun-17	Apr-17
South Ayrshire	*Oct -17	Oct-17	Jun-17	Apr-17
V				
Dumfries and Galloway	Oct-17	Oct-17	Jun-17	Apr-17

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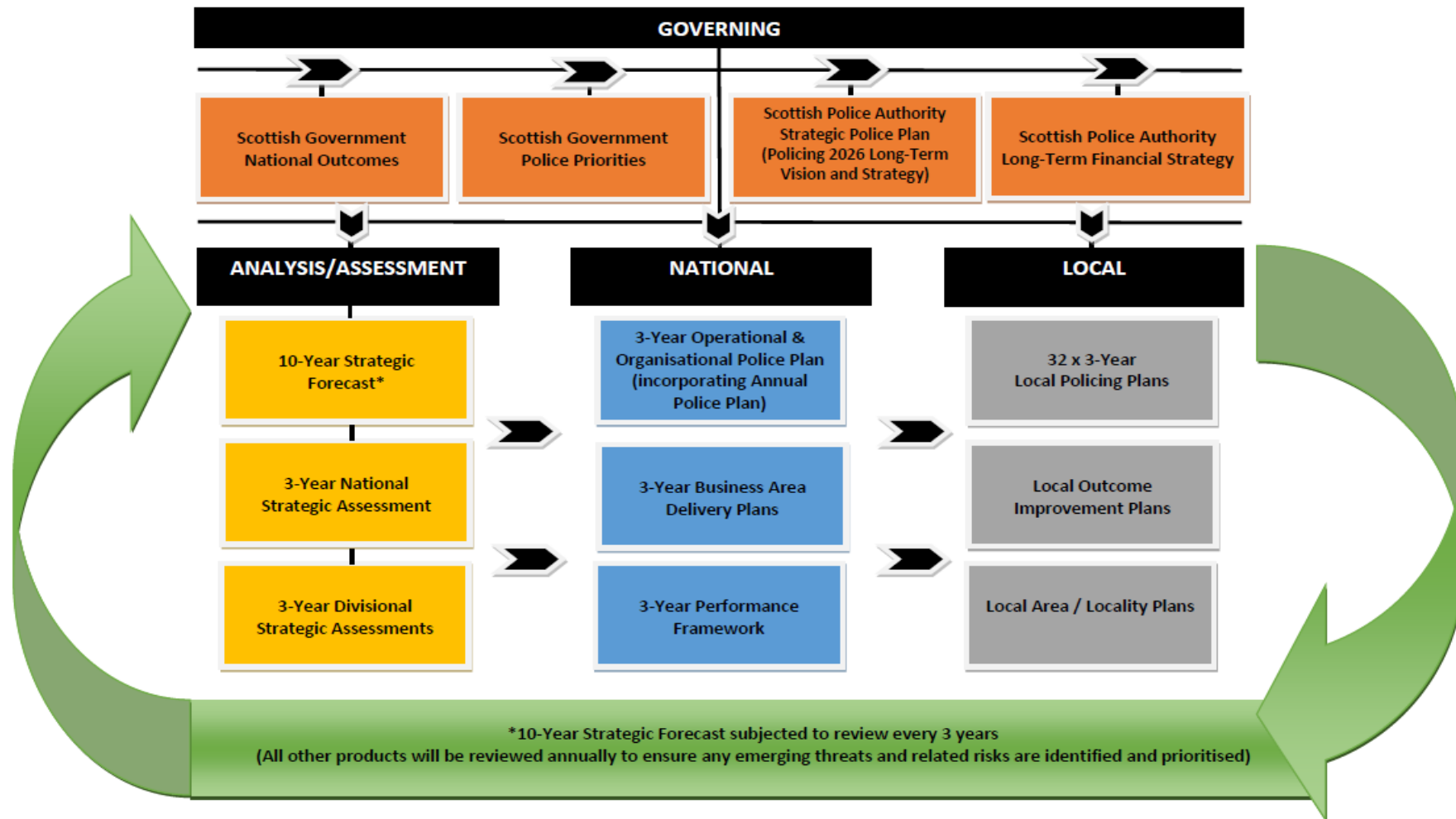
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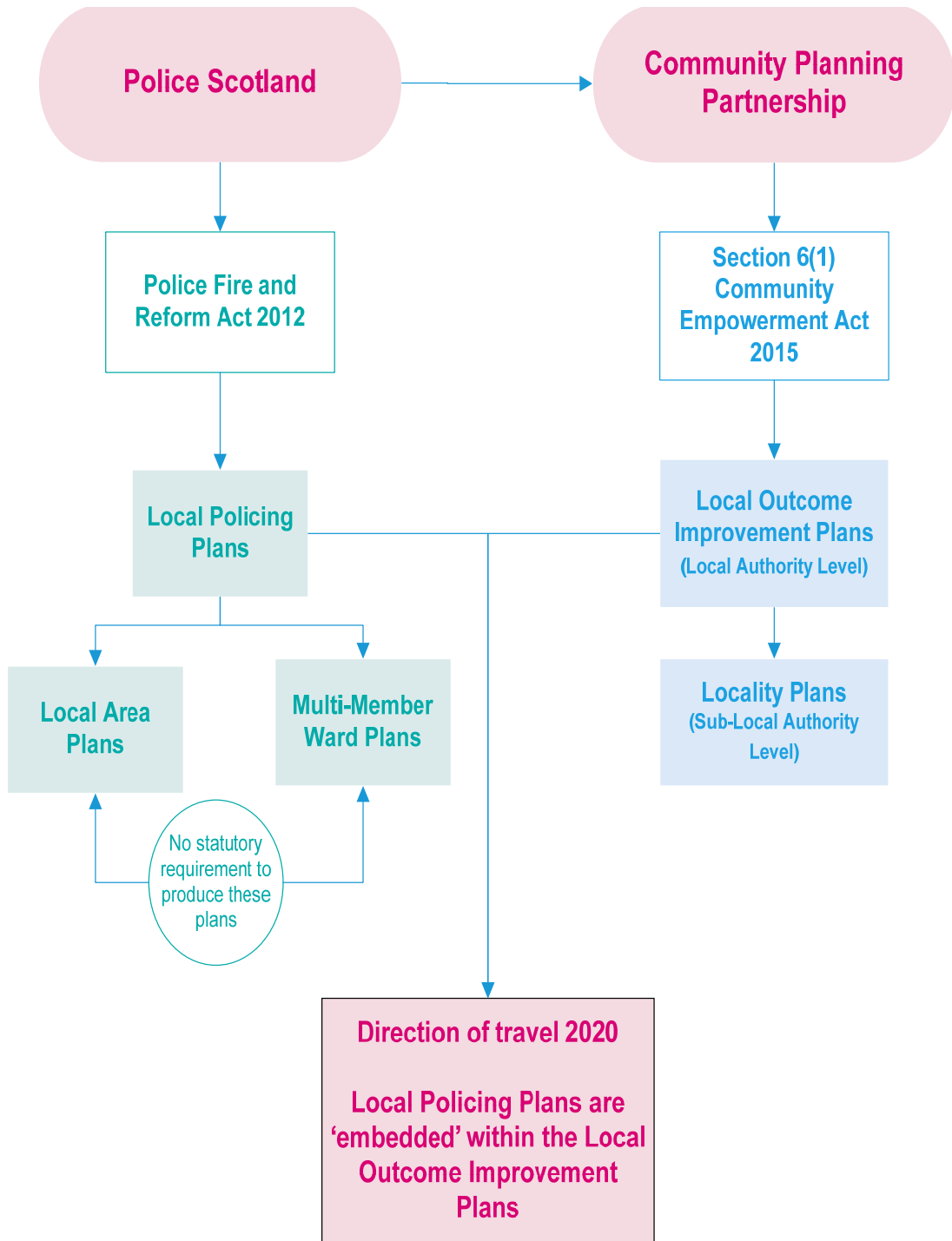
*Appendix
B*

SPA Public Board
Proposed Approach to Local Police Plans 2017
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Appendix C



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